



# Motion

**Proposer:** PC1 (decided on: 03/26/2026)

**Title:** Regarding multi-speed Europe

## Motion text

1 Resolution submitted by: JEF Political Commission 1 – Institutions and  
2 Governance

3 Adopted by the Federal Committee in Turku on 21 October 2018. Re-adopted by the  
4 online Federal Committee on 26 June 2021. Re-adopted and amended by the Federal  
5 Committee on 11 November 2023 in Madrid, Spain. Re-adopted and amended by the  
6 Federal Committee on 19 April 2026 in Belgrade, Serbia.

7 JEF Europe,

8 ● Reaffirming that the best and preferred solution to Europe's persistent  
9 problems is a European federation encompassing as many European states as  
10 possible, and that this should be the aim of the European Union as a whole;

11 ● Believing that joining the European Union should imply that the country is  
12 willing to politically integrate and to participate in a federal project;

13 ● Concerned about European integration having largely stalled since the Lisbon  
14 Treaty in 2007 and further integration being made difficult by the requirement  
15 of unanimity; ● Considering that differentiated integration (a "multi-speed  
16 Europe") could allow willing states to move forward without being held back by  
17 state governments not ready to accept further integration at this time;

18 ● Recalling that differentiated integration has in the past enabled the creation  
19 of a closer union, and its application has since gained more importance with the

20 **Maastricht treaty and Amsterdam treaty, which introduced the eurozone and**  
21 **enhanced cooperation respectively;**

- 22 • Noting that unique country-specific opt-outs have often prolonged the  
23 differentiation, on the basis of which such exemptions should not be  
24 granted in the future.

25 ● **Reaffirming that the euro is the single currency of the European Union and**  
26 **that in the long run, all Member States should join the Eurozone.**

27 ● **Aware of the fact that the EU remains the most important trade partner and**  
28 **provider of support for political and economic stability of neighbouring**  
29 **countries, and that EU membership has been and will continue to be a primary**  
30 **factor of geopolitical stability;**

31 ● **Bearing in mind the risk that encouraging the use of flexible ways of**  
32 **integration within the EU, if it is not supported by a concrete political**  
33 **vision, could lead to the stagnation or a progressive crumbling of the European**  
34 **project;**

35 ● **Mindful of the limitations of existing tools for differentiated integration,**  
36 **such as enhanced cooperation. [1]**

37 **JEF Europe therefore,**

38 **1. Encourages the Member States to actively pursue all forms of enhanced**  
39 **cooperation in those particularly problematic political sectors that have**  
40 **traditionally been exempted by the European integration process;**

41 **2. Calls upon the European Council to ensure that any attempt of having**  
42 **differentiated integration within the EU is supported by a clear and concrete**  
43 **political vision for the EU, that foresees the creation of a political**  
44 **institution based on federal aspects;**

45 **1 Consolidated version of the Treaty on European Union, Title IV, Article 20,**  
46 **EUR-Lex, Publications Office of the European Union, EUR-Lex - 12016M020 - EN -**  
47 **EUR-Lex, 7 June 2016**

48 **3. Urges the willing European Union memberstates to agree on permanent political**  
49 **integration and to set an example for other countries to join, as a way to a**  
50 **multi-speed Europe ensuring it does not cause further fragmentation and**

51 **divisions within the European Union;**

52 **4. Demands that the European Council and the European Commission ensure that any**  
53 **new form of differentiated cooperation is inclusive in nature and open to**  
54 **enlargement candidates, if they wish, providing that they meet the relevant**  
55 **criteria;**

56 **5. Calls for a revision of the Treaties to enable the creation of a federal core**  
57 **and establishing a clear judicial system to resolve potential conflict of**  
58 **sovereignty between the federally integrated and non-participating members.**

59 **6. In line with the principles stated above, calls upon willing Member States to**  
60 **establish a federal core to proceed with political and economic integration,**  
61 **specifically proposing:**

62 **a. All members of this core group should join the Eurozone;**

63 **b. Creating a fiscal capacity with a dedicated budget, the federal right to levy**  
64 **taxes and the authority to borrow on capital markets within the framework of the**  
65 **federal budget;**

66 **c. Consolidating external representation under a single foreign policy; d.**  
67 **Transitioning from cooperation to a fully integrated European Defence Union with**  
68 **shared assets and command structures;**

69 **e. Transferring the management of external borders and migration policy from**  
70 **national authorities to the federal core;**

71 **f. Abolishing the requirement for unanimity in all Council decisions regarding**  
72 **the core group;**

73 **g. Institutionalising a governance structure where only representatives from the**  
74 **participating Member States hold voting rights on matters exclusive to the**  
75 **federal core;**

76 **h. All member states of this group unambiguously accept the absolute primacy of**  
77 **European Union law;**

78 **7. Urges the European Commission to use trade agreements and partnerships,**  
79 **including association agreements, to foster integration of potential member**  
80 **states, with federation as the final goal.**