



Motion

Proposer: PC1 (decided on: 03/26/2026)

Title: Regarding multi-speed Europe

Motion text

1 Resolution submitted by: JEF Political Commission 1 – Institutions and
2 Governance

3 Adopted by the Federal Committee in Turku on 21 October 2018. Re-adopted by the
4 online Federal Committee on 26 June 2021. Re-adopted and amended by the Federal
5 Committee on 11 November 2023 in Madrid, Spain. Re-adopted and amended by the
6 Federal Committee on 19 April 2026 in Belgrade, Serbia.

7 JEF Europe,

8 ● Reaffirming that the best and preferred solution to Europe's persistent
9 problems is a European federation encompassing as many European states as
10 possible, and that this should be the aim of the European Union as a whole;

11 ● Believing that joining the European Union should imply that the country is
12 willing to politically integrate and to participate in a federal project;

13 ● Concerned about European integration having largely stalled since the Lisbon
14 Treaty in 2007 and further integration being made difficult by the requirement
15 of unanimity;

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17 ● Considering that differentiated integration (a "multi-speed Europe") could
18 allow willing states to move forward without being held back by state
19 governments not ready to accept further integration at this time;

20 ● Recalling that differentiated integration has in the past enabled the creation
21 of a closer union, and its application has since gained more importance with the
22 Maastricht treaty and Amsterdam treaty, which introduced the eurozone and
23 enhanced cooperation respectively;

- 24 • Noting that unique country-specific opt-outs have often prolonged the
25 differentiation, on the basis of which such exemptions should not be
26 granted in the future.

27 ● Reaffirming that the euro is the single currency of the European Union and
28 that in the long run, all Member States should join the Eurozone.

29 ● Aware of the fact that the EU remains the most important trade partner and
30 provider of support for political and economic stability of neighbouring
31 countries, and that EU membership has been and will continue to be a primary
32 factor of geopolitical stability;

33 ● Bearing in mind the risk that encouraging the use of flexible ways of
34 integration within the EU, if it is not supported by a concrete political
35 vision, could lead to the stagnation or a progressive crumbling of the European
36 project;

37 ● Mindful of the limitations of existing tools for differentiated integration,
38 such as enhanced cooperation. [1]

39 JEF Europe therefore,

40 1. Encourages the Member States to actively pursue all forms of enhanced
41 cooperation in those particularly problematic political sectors that have
42 traditionally been exempted by the European integration process;

43 2. Calls upon the European Council to ensure that any attempt of having
44 differentiated integration within the EU is supported by a clear and concrete
45 political vision for the EU, that foresees the creation of a political
46 institution based on federal aspects;

47 1 Consolidated version of the Treaty on European Union, Title IV, Article 20,
48 EUR-Lex, Publications Office of the European Union, EUR-Lex - 12016M020 - EN -
49 EUR-Lex, 7 June 2016

50 3. Urges the willing European Union memberstates to agree on permanent political

51 integration and to set an example for other countries to join, as a way to a
52 multi-speed Europe ensuring it does not cause further fragmentation and
53 divisions within the European Union;

54 4. Demands that the European Council and the European Commission ensure that any
55 new form of differentiated cooperation is inclusive in nature and open to
56 enlargement candidates, if they wish, providing that they meet the relevant
57 criteria;

58 5. Calls for a revision of the Treaties to enable the creation of a federal core
59 and establishing a clear judicial system to resolve potential conflict of
60 sovereignty between the federally integrated and non-participating members.

61 6. In line with the principles stated above, calls upon willing Member States to
62 establish a federal core to proceed with political and economic integration,
63 specifically proposing:

64 a. All members of this core group should join the Eurozone;

65 b. Creating a fiscal capacity with a dedicated budget, the federal right to levy
66 taxes and the authority to borrow on capital markets within the framework of the
67 federal budget;

68 c. Consolidating external representation under a single foreign policy; d.
69 Transitioning from cooperation to a fully integrated European Defence Union with
70 shared assets and command structures;

71 e. Transferring the management of external borders and migration policy from
72 national authorities to the federal core;

73 f. Abolishing the requirement for unanimity in all Council decisions regarding
74 the core group;

75 g. Institutionalising a governance structure where only representatives from the
76 participating Member States hold voting rights on matters exclusive to the
77 federal core;

78 h. All member states of this group unambiguously accept the absolute primacy of
79 European Union law;

80 7. Urges the European Commission to use trade agreements and partnerships,

81 **including association agreements, to foster integration of potential member**
82 **states, with federation as the final goal.**