



# Motion

**Proposer:** PC1 (decided on: 03/26/2026)

**Title:** Regarding multi-speed Europe

## Motion text

1 Resolution submitted by: JEF Political Commission 1 – Institutions and  
2 Governance

3 Adopted by the Federal Committee in Turku on 21 October 2018. Re-adopted by the  
4 online Federal Committee on 26 June 2021. Re-adopted and amended by the Federal  
5 Committee on 11 November 2023 in Madrid, Spain. Re-adopted and amended by the  
6 Federal Committee on 19 April 2026 in Belgrade, Serbia.

7 JEF Europe,

8 ● Reaffirming that the best and preferred solution to Europe's persistent  
9 problems is a European federation encompassing as many European states as  
10 possible, and that this should be the aim of the European Union as a whole;

11 ● Believing that joining the European Union should imply that the country is  
12 willing to politically integrate and to participate in a federal project;

13 ● Concerned about European integration having largely stalled since the Lisbon  
14 Treaty in 2007 and further integration being made difficult by the requirement  
15 of unanimity;

16 ● Considering that differentiated integration (a "multi-speed Europe") could  
17 allow willing states to move forward without being held back by state  
18 governments not ready to accept further integration at this time;

19 ● Recalling that differentiated integration has in the past enabled the creation  
20 of a closer union, and its application has since gained more importance with the  
21 Maastricht treaty and Amsterdam treaty, which introduced the eurozone and  
22 enhanced cooperation respectively;

23 ● Noting that unique country-specific opt-outs have often prolonged the  
24 differentiation, on the basis of which such exemptions should not be granted in  
25 the future.

26 ● Reaffirming that the euro is the single currency of the European Union and  
27 that in the long run, all Member States should join the Eurozone.

28 ● Aware of the fact that the EU remains the most important trade partner and  
29 provider of support for political and economic stability of neighbouring  
30 countries, and that EU membership has been and will continue to be a primary  
31 factor of geopolitical stability;

32 ● Bearing in mind the risk that encouraging the use of flexible ways of  
33 integration within the EU, if it is not supported by a concrete political  
34 vision, could lead to the stagnation or a progressive crumbling of the European  
35 project;

36 ● Mindful of the limitations of existing tools for differentiated integration,  
37 such as enhanced cooperation. [Annex]

38 JEF Europe therefore,

39 1. Encourages the Member States to actively pursue all forms of enhanced  
40 cooperation in those particularly problematic political sectors that have  
41 traditionally been exempted by the European integration process;

42 2. Calls upon the European Council to ensure that any attempt of having  
43 differentiated integration within the EU is supported by a clear and concrete  
44 political vision for the EU, that foresees the creation of a political  
45 institution based on federal aspects;

46 3. Urges the willing European Union memberstates to agree on permanent political  
47 integration and to set an example for other countries to join, as a way to a  
48 multi-speed Europe ensuring it does not cause further fragmentation and  
49 divisions within the European Union;

50 **4. Demands that the European Council and the European Commission ensure that any**  
51 **new form of differentiated cooperation is inclusive in nature and open to**  
52 **enlargement candidates, if they wish, providing that they meet the relevant**  
53 **criteria;**

54 **5. Calls for a revision of the Treaties to enable the creation of a federal core**  
55 **and establishing a clear judicial system to resolve potential conflict of**  
56 **sovereignty between the federally integrated and non-participating members.**

57 **6. In line with the principles stated above, calls upon willing Member States to**  
58 **establish a federal core to proceed with political and economic integration,**  
59 **specifically proposing:**

60 **a. All members of this core group should join the Eurozone;**

61 **b. Creating a fiscal capacity with a dedicated budget, the federal right to levy**  
62 **taxes and the authority to borrow on capital markets within the framework of the**  
63 **federal budget;**

64 **c. Consolidating external representation under a single foreign policy;**

65  
66 **d. Transitioning from cooperation to a fully integrated European Defence Union**  
67 **with shared assets and command structures;**

68 **e. Transferring the management of external borders and migration policy from**  
69 **national authorities to the federal core;**

70 **f. Abolishing the requirement for unanimity in all Council decisions regarding**  
71 **the core group;**

72 **g. Institutionalising a governance structure where only representatives from the**  
73 **participating Member States hold voting rights on matters exclusive to the**  
74 **federal core;**

75 **h. All member states of this group unambiguously accept the absolute primacy of**  
76 **European Union law;**

77 **7. Urges the European Commission to use trade agreements and partnerships,**  
78 **including association agreements, to foster integration of potential member**  
79 **states, with federation as the final goal.**

80 **Annex**

81 **Consolidated version of the Treaty on European Union, Title IV, Article 20, EUR-**  
82 **Lex, Publications Office of the European Union, EUR-Lex - 12016M020 - EN - EUR-**  
83 **Lex, 7 June 2016**